

THE KENYA ROBOTICS AND ARTIFICIAL INTELLIGENCE SOCIETY BILL, 2023

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ARRANGEMENT OF CLAUSES

Clauses

PART I – PRELIMINARY

- 1 -Short title.
- 2 –Interpretation.
- 3 -Objects.

PART II - KENYA ROBOTICS AND ARTIFICIAL INTELLIGENCE SOCIETY

- 4 –Establishment of the Society.
- 5 –Headquarters of the Society.
- 6 –Powers of the Society
- 7 –Composition of the Society
- 8 –Qualifications for appointment as a member
- 9 –Tenure of appointment.
- 10 –Vacation of office.
- 11 –Functions of the Society.
- 12 –Committees of the Society.
- 13 –Delegation by the Society.

- 14 –Remuneration of members of the Society.
- 15 – Staff of the Society.
- 16 –Protection from personal liability.
- 17 –Common seal of the Society.
- 18 -Signing authority.
- 19 –Meetings of the Society.

PART III – ROLE OF THE NATIONAL GOVERNMENT

- 20 -Role of the National Government.

PART IV – REGULATORY PROVISIONS

- 21 –Registration.
- 22 –Licensing of practitioners.
- 23 –Refusal to grant license.
- 24 –Revocation of license
- 25 –Compliance notice
- 26 –Effects of cancellation of license
- 27 –Appeals.
- 28 –Renewal of a license
- 29 –Revocation of a license.
- 30 –Compliance notice
- 31 –Effects of revocation of a license.

PART V – FINANCIAL PROVISIONS

32 –Funds of the Society

33 –Imposition of levy

34 –Annual estimates.

35 –Accounts and Audit

36 –Annual Report and Publication

37 –Financial year of the Society

PART VI – MISCELLANEOUS PROVISIONS

38 –Incentives

39 –Penalties

40 –Regulations.

PART VII – TRANSITIONAL PROVISIONS

41 –Interpretation

42 – Rights and obligation.

**FIRST SCHEDULE – PROVISIONS RELATING TO THE CONDUCT OF BUSINESS
AND AFFAIRS OF THE SOCIETY .**

SECOND SCHEDULE – COUNTIES

THE KENYA ROBOTICS AND ARTIFICIAL INTELLIGENCE SOCIETY BILL, 2023

A Bill for

AN ACT of Parliament to provide for the establishment of the Kenya Robotics and Artificial Intelligence Society; to provide for its functions and powers; to promote the responsible and ethical development and application of robotics and artificial intelligence technologies within the Republic of Kenya; and for connected purposes.

BE IT ENACTED by the Parliament of Kenya as follows —

	PART I – PRELIMINARY
Short title.	1. This Act may be cited as the Kenya Robotics And Artificial Intelligence Society Bill, 2023
Interpretation	2. In this Act, unless the context otherwise requires — <ul style="list-style-type: none">● “Society” means the Kenya Robotics and Artificial Intelligence Society established under the Act.● "Robotics" means the field of engineering that deals with the design, construction, operation, and application of robots.● “Artificial Intelligence (AI)” means the ability of machines to perform tasks that are typically associated with human intelligence, such as learning and problem-solving.● "Society” means the Society of Directors of the Society.● "officer" of the Society means a person who is appointed to hold office under the Society.

	<ul style="list-style-type: none">● "rules and regulations" means the rules and regulations made by the Society under this Act.● "Council" refers to the governing body of the society.● "Practitioners" means any individual or entity involved in the field of robotics and AI.● "Code of Conduct" means the code of conduct and ethics prescribed by the Society.● "Standards" refers to the technical standards and best practices developed by the Society.● "Cabinet Secretary" means the Cabinet Secretary responsible for matters relating to the Ministry of Information, Communication and The Digital Economy.
Objects	<p>3.The objects of this Act to provide a framework —</p> <ul style="list-style-type: none">(a) to promote and advance the responsible and ethical development and application of robotics and artificial intelligence technologies in Kenya.(b) (to foster collaboration and knowledge exchange among robotics and AI practitioners, researchers, and stakeholders.(c) to establish and enforce standards and best practices for the robotics and AI(d) to facilitate research, education, and collaboration among practitioners and stakeholders.

- (e) to promote public awareness and education regarding the benefits and ethical considerations of robotics and AI technologies.
- (f) to provide training and education in robotics and artificial intelligence.
- (g) to aim to set up robotics and artificial intelligence (AI) clubs in our schools and institutions.
- (h) to promote the use of robotics and artificial intelligence for social and economic development.
- (i) to set and enforce industry standards and best practices in robotics and AI.
- (j) to foster public awareness and understanding of robotics and AI technologies.
- (k) to cooperate with other organizations in Kenya and abroad to promote the field of robotics and artificial intelligence.
- (l) to ascertain the role of the private sector in the development and use of robotics and AI.
- (m) to harmonize the regulation of robotics and AI, including the use of AI in decision-making that could impact people's lives.
- (n) to check the ethical implications of the development and use of robotics and AI.

	<p>4. Principles</p> <p>The development and use of robotics and AI in Kenya shall be guided by the following principles:</p> <p>(a) The public good. Robotics and AI shall be developed and used for the benefit of the people of Kenya.</p> <p>(b) Human safety and security. Robotics and AI shall be developed and used in a manner that is safe and secure for humans.</p> <p>(c) Privacy and data protection. The privacy and data protection of individuals shall be respected in the development and use of robotics and AI.</p> <p>(d) Accountability. Those who develop and use robotics and AI shall be accountable for their actions.</p> <p>(e) Diversity and inclusion. The development and use of robotics and AI shall be inclusive of all Kenyans.</p>
	PART II - KENYA ROBOTICS AND ARTIFICIAL INTELLIGENCE SOCIETY
Establishment of the Society	<p>4. (1) There is established a Society to be known as the Kenya Robotics And Artificial Intelligence Society.</p> <p>(2) The Society shall be a body corporate with perpetual succession and a common seal and shall, in its corporate name, be capable of —</p> <p>(a) suing and being sued;</p> <p>(b) Taking, purchasing or otherwise acquiring, holding, charging and disposing of movable or immovable property;</p>

	<p>(c) Entering into contracts;</p> <p>(d) Borrowing and lending money;</p> <p>and</p> <p>(e) Doing or performing all such other things or acts as may be necessary for the proper discharge of its functions under this Act, which may be lawfully done or performed by a body corporate.</p>
<p>Headquarters of the Society</p>	<p>5. (1) The headquarters of the Society shall be in Nairobi.</p> <p>(2) The Society may establish such other offices anywhere in Kenya as it may consider necessary for the effective performance of its functions under this Act.</p>
<p>Powers of the Society</p>	<p>6. (1) The Society shall have all the powers necessary for the proper performance of its functions under this Act.</p> <p>(2) Without prejudice to the generality of the foregoing, the Society shall have power to—</p> <p>(a) enter into contracts;</p> <p>(b) manage, control and administer the assets of the Society in such manners and for such purposes as best promote the purpose for which the Society is established;</p> <p>(c) receive gifts, grants, donations or endowments made to the Society and make disbursements there from in accordance with the provisions of this Act;</p> <p>(d) subject to the approval of the Cabinet Secretary for the time being responsible for matters relating to Ministry of Information, Communication and The Digital Economy, invest any of the Society’s funds not immediately required for the purpose of this Act, as it may determine;</p> <p>and</p> <p>(e) open such bank accounts for its funds as may be necessary.</p>

	<p>(3) The Society may, if it considers it necessary, create or take part in reaction of, become a member of or associate with a body or ration designed to assist or promote the robotics and artificial intelligence (AI) industries.</p>
Composition of the Society.	<p>7. The Society shall consist -</p> <p>(1) the office bearers</p> <p>The office bearers of the association shall be :</p> <p>(a) The National Chairperson (b) The vice-National Chairperson (c) The Secretary (d) The Organizing Secretary (e) The Treasurer (f) The Assistant Treasurer</p>
Qualifications for appointment as a member.	<p>8. (1) A person is qualified for appointment as a member of the Society under section 7(1)(a), (b), (c), (d), (e) and (f) if that person-</p> <p>(a) is a citizen of Kenya; (b) has a certificate in secondary school education; (c) has at least three years' experience in management; and (d) meets the requirements of leadership and integrity set out in Chapter Six of the Constitution.</p> <p>(2) A person is not qualified for appointment if that person (a) is convicted of a criminal offence and sentenced to a term of imprisonment of at least six months; or (b) Is adjudged bankrupt.</p>
Tenure of appointment.	<p>9. A person who is appointed under section 7 shall serve for a term of three years renewable for one further term.</p>
Vacation of office	<p>10. A person shall cease to be a member of the Society if that person-</p>

	<ul style="list-style-type: none"> (a) is absent, without reasonable cause, for three consecutive meetings of the Society; (b) becomes an officer, agent or member of staff of the Society; (c) resigns in writing addressed, in the case of the chairperson. (d) is convicted of a criminal offence and sentenced to a term of imprisonment of at least six months; (e) is declared bankrupt; (g) is unable to perform the functions of office by reason of mental or physical infirmity; or <p>dies.</p>
<p>Functions of the Society.</p>	<p>11. (1) The functions of the Society shall be to -</p> <ul style="list-style-type: none"> (a) regulate and promote the development of the robotics and artificial intelligence (AI) industry; (b) advise the Cabinet Secretary on the emerging robotics and artificial intelligence (AI) trends; (c) make recommendations to the Cabinet Secretary on the implementation of strategies, plans and policies relating to the robotics and artificial intelligence (AI); (g) Formulate robotics and artificial intelligence (AI) national standards acceptable in the internationally; (h) carry out surveillance and inspections to ensure compliance with the standards and legislation on the robotics and artificial intelligence (AI); (i) establish linkages with local and international training and research institutions to conduct scientific research and investigations in all areas pertaining to the development of the robotics and artificial intelligence (AI) ; (j) undertake technology transfer and provide technical assistance to county governments on matters relating to robotics and artificial intelligence (AI) industry;

	<p>(k) collect, collate and disseminate information on the cotton industry including the appropriate technology and practices to ensure maximisation of gains of robotics and artificial intelligence (AI) to the general populace;</p> <p>(1) regulate the robotics and artificial intelligence (AI) by-products to conform to the quality or standards recognized in the international market;</p> <p>(m) put in place a framework for capacity building and training of various players in the robotics and artificial intelligence (AI);</p> <p>(n) develop and enforce the robotics and artificial intelligence (AI) industry standards and industry code of practice in collaboration with the ICT Authority of Kenya and the Office of The Data Protection Commissioner Kenya and other relevant government agencies;</p> <p>(o) carry out periodic research to determine and make recommendation on robotics and artificial intelligence (AI) emerging trends;</p> <p>(2) The Society shall consult and collaborate with the county executive committee members in the development, promotion and regulation of the robotics and artificial intelligence industries in the respective counties</p> <p>(3) The functions of the Society shall be to:</p> <p>(a) Manage the affairs of the Society;</p> <p>(b) Ensure that the Society fulfills its objects;</p> <p>(c) Appoint the officers of the Society;</p> <p>(d) Approve the budget of the Society;</p> <p>(e) Make rules and regulations for the management of the Society.</p> <p>(f) Develop and enforce a Code of Conduct for members.</p>
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	<p>(g) Establish committees and working groups for specific purposes,</p> <p>(h) Administer licensing and certification for practitioners.</p>
Committees of the Society.	<p>12. (1) The Society may establish such committees as it may consider necessary for the efficient performance of its functions and the exercise of its powers under this Act.</p> <p>(2) The Society may co-opt any person to sit in a committee established under subsection (1) such persons whose knowledge and skills are found necessary for the performance of the functions of the Society.</p>
Delegation by the Society.	<p>13. The Society may, by resolution either generally or in any particular case, delegate to any committee, member, officer, employee or agent of the Society, the exercise of any of the powers or the performance of any of the functions of the Society under this Act or under any other written law</p>
Remuneration of members of the Society.	<p>14. The members of the Society shall be paid such remuneration, fees or allowances as the Society shall, in consultation with the Salaries and Remuneration Commission, determine.</p>
Staff of the Society	<p>15. (1) The Society may employ such officers, agents and staff as are necessary for the proper and efficient discharge of the functions of the Society under this Act and upon such terms and conditions of service as the Society may determine.</p> <p>(2) The persons appointed under subsection (1) shall be competitively recruited and appointed by the Society and shall serve on such terms and conditions as the Society may, in consultation with the Salaries and Remuneration Commission determine.</p> <p>The staff appointed under subsection (1) shall possess such knowledge and experience as shall be determined by the Society.</p>
Protection from personal liability.	<p>16. Liability shall not attach to the Society or to any of its members, officers, agents or staff for loss or damage incurred by a person as a result of an act or omission done or made in good faith and without negligence in the performance or exercise or the intended performance or exercise of any duty or power imposed by or conferred under this Act.</p>

Common seal of the Society.	<p>17.. (1) The common seal of the Society shall be kept in the custody of the chairperson or such other person as the Society may direct, and shall not be used except upon the order of the Society.</p> <p>(2) The seal of the Society shall be authenticated by the signature of the chairperson and or a person designated by the Society for that purpose on behalf of the chairperson.</p>
Signing authority	<p>18. All letters and instruments written or made by or on behalf of the Society, other than those required by law to be under seal, and all decisions of the Society, shall be signed under the hand of the chairperson or in the absence of the chairperson , a person authorized by the Society.</p>
Meetings of Society.	<p>19. (1) The business and affairs of the Society shall be conducted in accordance with the provisions set out in the First Schedule.</p> <p>(2) Except as otherwise provided in the First Schedule, the Society may regulate its own procedure</p> <p>(3) The Society may invite any person to attend any of its meetings and to participate in its deliberations, but such person shall not be entitled to vote on any of the Society's decisions.</p>
	PART III - ROLE OF THE NATIONAL GOVERNMENT
Role of the national government.	<p>20. (1) The government of Kenya shall establish an institutional framework for the development and use of robotics and AI. This framework shall include the following:</p> <p>(a) A national robotics and AI commission. The commission shall be responsible for developing and implementing policies and regulations for the development and use of robotics and AI.</p> <p>(b) A national robotics and AI research and development center. The center shall be responsible for conducting research and development in robotics and AI.</p>

	<p>(c) A national robotics and AI education and training program. The program shall be responsible for training Kenyans in the field of robotics and AI.</p> <p>(2) Funding</p> <p>The government of Kenya shall provide funding for the development and use of robotics and AI. This funding shall be used to support the activities of the national robotics and AI commission, the national robotics and AI research and development center, and the national robotics and AI education and training program.</p>
	<p>PART IV - REGULATORY PROVISIONS</p>
<p>Registration.</p>	<p>21. (1) A person or entity shall not carry out the business of a robotics and artificial intelligence (AI) society or association unless such person is registered by the government in which the business is to be undertaken.</p> <p>(2) Any person may inspect the register and obtain a copy of an extract from the register, on payment of a prescribed fee.</p>
<p>Licensing of Practitioners.</p>	<p>(a) such documents and information as the Society may prescribe; and</p> <p>(b) the prescribed fees.</p> <p>(c)</p> <p>(d)The society shall consider an application within fourteen days, and may -</p> <p>(e) grant a licence unconditionally;</p> <p>(a) grant a licence subject to satisfying such conditions as the society may specify; or</p>

	<p>(b) with sufficient cause, refuse to issue or renew the licence.</p> <p>(2) A decision made under subsection (2) on an application for a licence shall be communicated to the applicant by the Society, in writing within fourteen days from the date of the decision.</p> <p>(5) The Society shall, in publishing the notice under subsection (2)-</p> <ul style="list-style-type: none"> (a) specify the name or other particulars of the person or class of persons to whom the licence is to be granted; (b) state the purpose and the date for which the licence is proposed to be issued; and (c) invite objections to the proposed grant of licence and direct that such objections be lodged with the Society within fourteen days from the date of the notice. <p>(6) The Society shall consider <u>any objection submitted to it under subsection (2) and may grant the</u> licence applied for subject to such terms and conditions as the county executive committee member shall consider appropriate.</p> <p>(9) A licence issued under this Act shall not be transferable.</p> <p>A person who contravenes the provisions of subsection (1) commits an offence and is liable, on conviction, to a fine not exceeding one million shillings, whichever is great, or to imprisonment for a term not exceeding two years or both.</p>
Refusal to grant a licence	<p>22. (1) The Society may refuse to grant a licence where the application does not comply with the requirements imposed under this Act or prescribed under the specific Society legislation.</p> <p>(2) The Society shall notify the applicant of the decision within fourteen days of such refusal in accordance with section 25(3) and (4).</p>
Revocation of a licence	<p>23. (1) The Society may revoke a licence under this Act if the licensee -</p> <ul style="list-style-type: none"> (a) fails to meet any condition imposed by this Act or Society legislation; or

	<p>(b) surrenders the licence together with a notice setting out a request that the licence be revoked.</p> <p>(2) The Society shall not revoke the licence under subsection (1) unless the Society-</p> <p>(a) issues to the person, a notice of at least fourteen days of the intention to revoke the licence;</p> <p>(b) issues to that person a compliance notice in the prescribed form; and</p> <p>grants the person an opportunity to be heard on the revocation.</p>
<p>Compliance notice.</p>	<p>24. (1) A compliance notice issued under section 22 (2) shall-</p> <p>(a) be in writing;</p> <p>(b) set out the areas of non-compliance and the steps required to be undertaken in order to comply; and</p> <p>(c) specify the period within which the person is required to comply with the notice.</p> <p>(2) The Society may, upon request by the licensee and, where there are sufficient grounds shown by the licensee, extend the period of compliance for such period as the committee member may consider necessary to ensure compliance.</p>
<p>Effect of revocation of a licence.</p>	<p>25. (1) Where a person who receives a compliance notice under section 23 fails to comply with such notice, the Society shall -</p> <p>a. revoke the licence of that person;</p> <p>b. notify the person in writing of-</p> <p>i. the revocation and the reasons thereof; and</p> <p>ii. indicate the date of revocation.</p> <p>(2) For purposes of this Act, a cancellation of licence takes effect on the date on which the licence is cancelled Society.</p>
<p>Appeals.</p>	<p>26. (1) An applicant who is aggrieved by the decision of the Society not to issue a licence under this Act may appeal to the</p>

	<p>Society against the decision within thirty days of the receipt of the decision.</p> <p>(2) An applicant who is aggrieved by the decision of the Society under subsection (1) may appeal to the High Court against the decision within fourteen days of receipt of the decision.</p>
Renewal of a licence.	<p>27. (1) A licence issued under section 21 shall be valid for</p> <p>a. period of one year from the date it was issued.</p> <p>(2) A person who intends to renew a licence under subsection (1) shall submit an application in the prescribed form at least thirty days before the date of expiry of the licence.</p> <p>(3) The procedure for the application of a licence under section 32 shall apply to the application for the renewal of a licence</p>
Revocation of a licence.	<p>(2) (1) The Society may revoke a licence issued under section 21 or renewed under section 27 if the licensee -</p> <p>a. fails to meet any condition prescribed under this Act; or</p> <p>b. surrenders the licence together with a notice setting out a request that the licence be revoked.</p> <p>(3) The Society shall not revoke the licence under subsection (1) unless the Society-</p> <p>(4) issues to the licensee, a notice of at least fourteen days of the intention to revoke the licence;</p> <p>(5) issues to that person a compliance notice in the prescribed form; and</p> <p>(b) grants the person, an opportunity to be heard on the revocation.</p>
Compliance notice.	<p>28 (1) A compliance notice issued under section 34(2) shall-</p>
	<p>(a) be in writing;</p>
	<p>(b) set out the areas of non-compliance and the steps required to be undertaken in order to comply; and</p>
	<p>(c) specify the period within which the person is required to comply with the notice.</p>
	<p>(2) The Society may, upon request by the licensee and, where there are sufficient grounds shown by the licensee, extend</p>

	the period of compliance for such period as the Society may consider necessary to ensure compliance.
Effect of revocation of a licence.	<p>29. (1) Where a person who receives a notice under section 27 fails to comply with such notice, the Society shall -</p> <ul style="list-style-type: none"> (a) revoke the licence of that person; (b) notify the person in writing of- <ul style="list-style-type: none"> (i) the revocation and the reasons thereof; and (ii) indicate the date of revocation. <p>(2) For purposes of this Act, a cancellation of licence takes effect on the date on which the licence is cancelled by the Society.</p>
	PART V - FINANCIAL PROVISIONS
Funds of the Society.	<p>30.(1) The funds of the Society shall consist of-</p> <ul style="list-style-type: none"> (a) monies appropriated by Parliament for the purposes of the Society; (b) such monies or assets as may accrue to or vest in the Society in the course of the exercise of its powers or the performance of its functions under this Act or any other written law; (c) monies received in respect of the levies and fees; and <p>donations, grants, loans or gifts made to the Society and approved by the Cabinet Secretary for finance.</p>
Annual Estimates.	<p>31. (1) At least three months before the commencement of each financial year, the Society shall cause to be prepared estimates of the revenue and expenditure of the Society for that year.</p> <p>(2) The annual estimates shall make provision for all estimated expenditure of the Society for the financial year concerned.</p>
Accounts and Audit.	<p>(a)(1) The Society shall cause to be kept such books of accounts and other books in relation thereto of all its undertakings, funds, activities and property.</p>

	(b) a balance sheet showing in detail the assets and liabilities of the Society.
Annual report and publication.	<p>(2)(1) The Society shall, within a period of three months after the end of each financial year or within such submit a report of the operations of the Society during such year, and maybe the yearly balance sheet and such other statements of account as the relevant government agencies ought to require.</p> <p>(3) The Society shall, publish the report, balance sheet and statements submitted to him under subsection (1).</p>
Financial year of the Society.	The financial year of the Society shall be the period of twelve months ending on the thirtieth of June in each year.
	PART VI - MISCELLANEOUS PROVISIONS
Incentives.	32. The Cabinet Secretary responsible for finance may from time to time implement such measures, including tax incentives in order to promote the development of the robotics and artificial intelligence (AI) industry.
Enactment of county specific legislation.	<p>Each county government may enact county specific legislation setting out –</p> <p>(a) the criteria for the registration of a robotics and artificial intelligence industry within the respective county;</p> <p>(b) criteria for the issuance of a licence to an applicant within the respective county;</p> <p>(c) information required to be submitted by an applicant for registration or issuance of a licence;</p> <p>(d) process of determination of an application for registration or issuance of a licence;</p> <p>(e) the conditions for the issuance or renewal of a licence under this Act;</p> <p>(f) process of application for the renewal of licences and revocation of a licence issued to an applicant under this Act.</p>

	<p>(g) the grounds for the rejection of an application or cancellation of a licence issued under this Act; and</p> <p>process of application for the renewal of registration and de-registration.</p>
Penalties.	<p>33. (1) A person who commits an offence under this Act for which no penalty is provided is liable, on conviction, to a fine of not less than twenty thousand shillings or, to imprisonment for a term not exceeding six months, or to both.</p> <p>(2) Where an offence under this Act is committed by a partnership, company, association or co-operative society, every person who at the time when the offence was committed-</p> <p>(a) was director, partner or officer;</p> <p>(b) had knowledge or should have had knowledge of the commission of the offence; and</p> <p>(c) did not exercise due diligence to ensure compliance with this Act,</p> <p>commits an offence and is liable for the offence as if they had committed the offence, unless they prove that the act or omission</p> <p>constituting the offence took place without their knowledge, consent or connivance and that they exercised diligence to prevent the commission of the offence as they ought to have exercised having regard to the nature of their functions as director, partner or officer concerned as aforesaid and to all the circumstances.</p>
	PART VII- TRANSITIONAL PROVISIONS.
Interpretation.	<p>34. In this Part- "appointed day" means the day this Act comes into force</p>
Rights and obligations.	<p>35. On the appointed day, all rights, obligations and contracts which, immediately before the coming into operation of this Act, were vested in or imposed on the Agriculture and Food Authority with respect to the cotton sector shall by virtue of this section, be deemed to be the rights, obligations and contracts of the Society as the case may be.</p>

FIRST SCHEDULE	
PROVISIONS RELATING TO THE CONDUCT OF BUSINESS AND AFFAIRS OF THE SOCIETY	
Meetings	<p>1. (1) The Society shall have at least ten meetings in every financial year and not more than two months shall elapse between the date of one meeting and the date of the next meeting.</p> <p>(2) Meetings shall be convened by the chief executive officer in consultation with the chairperson and shall be held at such times and such places as the chairperson shall determine.</p> <p>(3) The respective Chairpersons shall preside over all meetings and in the absence of the Chairperson, by a person elected by the Society as the case may be at the meeting for that purpose.</p> <p>(4) The Chairperson may at any time convene a special meeting of the Society as the case may be, and shall do so within one month of the receipt by the Chairperson of a written request signed by at least five other members.</p> <p>Unless half of the members of the Society otherwise agree, at least seven days' notice of a meeting shall be given to every member of the Society as the case may be.</p>
Quorum	<p>2. The quorum of a meeting of the Society is half of the total number of members.</p>
Voting.	<p>3. A decision of the Society shall be by a majority of the members present and voting and, in the case of an equality of votes; the person presiding at the meeting shall have a second or casting vote.</p>
Minutes.	<p>4. Minutes of all meetings shall be kept and entered in records kept for that purpose.</p>
Disclosure of interest.	<p>directs, take part in any consideration or discussion of, or vote on any question touching on the matter.</p> <p>(3) A disclosure of interest made under subsection (1) shall be recorded in the minutes of the meeting at which it is made.</p> <p>(4) A person who contravenes subsection (1) commits an offence and upon conviction is liable to a fine not exceeding five hundred thousand shillings or to imprisonment for a term not exceeding seven years or to both such fine and imprisonment.</p>

	(5) A member or employee of the Society shall not transact any business or trade with the Society.

SECOND SCHEDULE – COUNTIES

COUNTIES

1. Mombasa
2. Kwale
3. Kilifi
4. Tana River
5. Lamu
6. Taita/Taveta
7. Garissa
8. Wajir
9. Mandera
10. Marsabit
11. Isiolo
12. Meru
13. Tharaka-Nithi
14. Embu
15. Kitui
16. Machakos
17. Makueni
18. Nyandarua

19. Nyeri
20. Kirinyaga
21. Murang'a
22. Kiambu
23. Turkana
24. West Pokot
25. Samburu
26. Trans Nzoia
27. Uasin Gishu
28. Elgeyo/Marakwet
29. Nandi
30. Baringo
31. Laikipia
32. Nakuru
33. Narok
34. Kajiado
35. Kericho
36. Bomet
37. Kakamega
38. Vihiga
39. Bungoma
40. Busia
41. Siaya
42. Kisumu

- 43. Homa Bay
- 44. Migori
- 45. Kisii
- 46. Nyamira
- 47. Nairobi City

IN WITNESS WHEREOF, I have hereunto set my hand this 4th September, 2023

Fred Sagwe